

## Message Text

CONFIDENTIAL

PAGE 01 KINSHA 04141 01 OF 02 251647Z  
ACTION TRSE-00

INFO OCT-01 AF-10 EUR-12 ISO-00 SSO-00 EB-08 SS-15  
NSCE-00 OMB-01 AID-05 CIAE-00 INR-10 NSAE-00 SP-02  
PA-01 INRE-00 AGRE-00 COME-00 L-03 /068 W  
-----050374 251716Z /47

O 251555Z APR 78  
FM AMEMBASSY KINSHASA  
TO SECSTATE WASHDC IMMEDIATE 9389  
INFO AMEMBASSY BRUSSELS IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 KINSHASA 4141

BRUSSELS PLS PASS A/S BERGSTEN AND DAS WALKER

E.O. 11652: GDS  
TAGS: EFIN, OVIP, CG  
SUBJECT: VISIT OF TREASURY A/S BERGSTEN AND DAS WALKER

1. FOLLOWING INFORMATION AND COMMENTS MAY BE USEFUL TO BERGSTEN/  
WALKER PRIOR TO THEIR VISIT TO ZAIRE APRIL 27-29:

2. WE HAVE EXPLAINED TO GOZ THAT BERGSTEN'S VISIT IS PRIMARILY  
TO GAIN FIRST-HAND FAMILIARITY WITH COUNTRY IN WHICH US HAS  
CONSIDERABLE INTERESTS, TO ASSIST TREASURY DEPT. TO PLAY ITS  
IMPORTANT ROLE IN FINANCIAL/ECONOMIC ASPECTS OF FOREIGN POLICY,  
AND TO CONTINUE BILATERAL CONSULTATIONS ON VARIETY OF ISSUES  
OF COMMON INTEREST INCLUDING (BUT NOT LIMITED TO ) MOBUTU PLAN.  
GOZ, FOR ITS PART, IS CONSCIOUS OF FACT THAT A/S BERGSTEN IS  
HIGHEST RANKING OFFICIAL OF EXECUTIVE BRANCH TO VISIT ZAIRE  
SINCE PRESENT ADMINISTRATION TOOK OVER. MOREOVER, PRESIDENT  
MOBUTU IS EAGER TO DEMONSTRATE INTERNATIONAL (PARTICULARLY US)  
INTEREST AND SUPPORT AT A TIME WHEN HIS REGIME IS EXPERIENCING  
ECONOMIC, SECURITY AND SOME DOMESTIC POLITICAL DIFFICULTIES.  
THUS GOZ WILL PROBABLY SEEK TO GIVE VISIT MAXIMUM, FAVORABLE  
PLAY AND TO MAKE SPECIAL EFFORT TO RELATE VISIT TO US BACKING  
OF MOBUTU PLAN.

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PAGE 02 KINSHA 04141 01 OF 02 251647Z

3. SUGGEST THAT POSTURE WE STRIKE DURING VISIT, BOTH  
PUBLICLY AND WITH GOZ, ENCOMPASS FOLLOWING GENERAL POINTS:

-- WE APPLAUDE REFORMS ANNOUNCED BY PRESIDENT MOBUTU AND  
ENCOURAGE THEIR FULL, EXPEDITIOUS IMPLEMENTATION AS CRITICALLY  
IMPORTANT TO SUCCESS OF ECONOMIC RECOVERY;

-- WE REMAIN COMMITTED IN PRINCIPLE TO SUPPORT MULTILATERAL EFFORT TO HELP ZAIRE MEET ITS ECONOMIC AND FINANCIAL PROBLEMS;  
-- WE ARE PLEASED TO NOTE THE CONTINUING CLOSE COOPERATION BETWEEN THE GOZ AND SUCH INTERNATIONAL FINANCIAL INSTITUTIONS AS THE IMF AND IBRD, WHICH WE BELIEVE CAN PLAY AN IMPORTANT ROLE IN ZAIRE'S ECONOMIC RECOVERY AND DEVELOPMENT;  
-- SPECIFICALLY WE CONSIDER A NEW STABILIZATION PROGRAM, WORKED OUT WITH THE IMF, TO BE OF KEY IMPORTANCE TO THE RECOVERY PROCESS;  
-- WE LOOK FORWARD TO WORKING CLOSELY WITH THE GOZ, BELGIUM AND OTHER DONORS IN REVIEWING AND ULTIMATELY PARTICIPATING IN THE MOBUTU PLAN.  
-- ON A BROADER PLANE, WE SEEK FRUITFUL COOPERATION WITH ZAIRE IN WORKING OUT TO OUR MUTUAL BENEFIT THE IMPORTANT ISSUES INVOLVED IN THE NORTH/SOUTH DIALOGUE;  
-- WE ARE CONFIDENT THAT THE CURRENT CONSULTATIONS, FOLLOWING THOSE HELD IN WASHINGTON LAST MONTH WITH PRESIDENT MOBUTU'S EMISSARIES, WILL PROVE MOST USEFUL IN PROVIDING FURTHER UNDERSTANDING OF THE SITUATIONS AND VIEWS OF BOTH OUR COUNTRIES AND IN STRENGTHENING OUR COMMON EFFORT TO OVERCOME THE PROBLEMS FACING BOTH ZAIRE AND THE WORLD ECONOMY.

4. BELIEVE IT WOULD BE APPROPRIATE TO INCLUDE SOME OR ALL OF ABOVE POINTS IN A/S BERGSTEN'S COMMENTS TO MEDIA FOLLOWING MOBUTU MEETING AND IN DINNER TOAST (FOR WHICH WE WILL PREPARE SUGGESTED TEXT). ANY COMMENTS MADE TO PRESS ON ARRIVAL CAN BE BRIEF AND LESS SUBSTANTIVE IN NATURE: E.G., PLEASED TO VISIT  
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PAGE 03 KINSHA 04141 01 OF 02 251647Z

ZAIRE FOR FIRST TIME, MEET WITH GOZ LEADERS AND SEE SOME OF COUNTRY; CONFIDENT THAT DISCUSSIONS WILL PROVE MUTUALLY HELPFUL IN CONTEXT OF FURTHERING OUR LONG-STANDING FRIENDSHIP AND COOPERATION; A WORD OR TWO ABOUT THE ROLE WHICH TREASURY PLAYS IN US FOREIGN POLICY.

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PAGE 01 KINSHA 04141 02 OF 02 251653Z

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PA-01 INRE-00 AGRE-00 COME-00 L-03 /068 W

-----050430 251716Z /47

O 251630Z APR 78

FM AMEMBASSY KINSHASA

TO SECSTATE WASHDC IMMEDIATE 9390

INFO AMEMBASSY BRUSSELS IMMEDIATE

C O N F I D E N T I A L SECTION 2 OF 2 KINSHASA 4141

5. COMMISSIONER FOR PLAN MULUMBA WILL SERVE AS OFFICIAL HOST. FOLLOWING INITIAL (ESSENTIALLY COURTESY) CALL ON FOREIGN AFFAIRS COMMISSIONER UMBA MORNING APRIL 28, MULUMBA WILL CHAIR "WORKING SEESION" TO INCLUDE REPS FROM PRESIDENCY, FOREIGN AFFAIRS, FINANCE, RURAL DEVELOPMENT AND CENTRAL BANK. WE ANTICIPATE GOZ WILL FOCUS ON MAIN POINTS AND PROJECTED SCENARIO FOR MOBUTU PLAN; ANTICIPATED ROLES OF IMF AND IBRD; SPECIFIC PLANS FOR AGRICULTURAL DEVELOPMENT FOLLOWING MEETING OF CONSULTATIVE GROUP SUB-COMMISSION; PROGRESS IN IMPLEMENTING REFORMS, INCLUDING INTRODUCTION OF FOREIGN EXPERTS INTO CENTRAL BANK, FINANCE DEPT., CUSTOMS, ETC.; NEW MEASURES TO CONTROL FOREIGN EXCHANGE; PLANS FOR DECENTRALIZATION.

6. SESSION WILL OFFER US CHANCE TO STRESS IMPORTANCE OF MOVING AHEAD WITH NEW STABILIZATION PROGRAM AS PREREQUISITE FOR IMPLEMENTING MOBUTU PLAN, ALTHOUGH WE BELIEVE IT WOULD BE INAPPROPRIATE TO PRESS GOZ ON THE PRECISE TERMS THEY WILL SEEK FROM IMF. WE CAN ALSO SEEK CLARIFICATION OF RESPECTIVE ROLES GOZ FORESEES FOR BELGIANS AND IBRD IN PURSUING MOBUTU PLAN, BEARING IN MIND THAT THE ZAIRIANS ARE INCREASINGLY SENSITIVE TO SUGGESTIONS THAT BELGIUM, RATHER THAN ZAIRE, IS REALLY RUNNING THE SHOW AND THEIR SHIFT AWAY FROM BELGIUM TOWARD THE IBRD AS A MECHANISM FOR COORDINATING INPUT OF DONOR RESOURCES. ON THIS POINT WE CAN EXPLORE IDEA OF USING CONSULTATIVE GROUP AS SPECIFIC  
CONFIDENTIAL

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PAGE 02 KINSHA 04141 02 OF 02 251653Z

COORDINATING MECHANISM. IT WOULD ALSO BE USEFUL TO OUTLINE OUR CURRENT THINKING ON THE NEXT ROUND OF DEBT NEGOTIATION.

7. MEETING WITH MOBUTU CAN BE USED TO UNDERScore POINTS COVERED IN BOTH PARAS 3 AND 6 ABOVE, ALTHOUGH MOBUTU WILL NOT BE PREPARED TO GO INTO THEM IN ANY DETAIL. WE CAN EXPECT HIM TO FOCUS ON THE COMPREHENSIVE NATURE OF HIS REFORM PROGRAM, THE PROGRESS ALREADY MADE IN IMPLEMENTING IT, AND HIS SOLEMN DETERMINATION TO CARRY IT OUT FULLY. HE WILL PROBABLY ALSO STRESS THE GROWING CONFIDENCE EVIDENCED AMONG OTHER DONORS (E.G., SAUDIS, UK).

8. THE DINNER HOSTED BY MULUMBA WILL BE ESSENTIALLY A SOCIAL AFFAIR. HOWEVER, THERE SHOULD BE SOME CHANCE FOR DISCUSSION WITH KINSHASA REPS OF DONOR GOVERNMENTS AND IFI'S, WHOM WE UNDERSTAND GOZ INTENDS TO INVITE. TOASTS WILL PROBABLY BE FINAL PUBLIC STATEMENTS, AS LEAVING NEXT DAY FOR INGA SHOULD OBVIATE

DEPARTURE STATEMENTS.

9. AS FOR OTHER ELEMENTS OF PROGRAM, AMBASSADOR WILL HOST INFORMAL LUNCH APRIL 28 LIMITED TO SELECT US BUSINESSMEN IN KINSHASA (E.G., CITIBANK, GM, GOODYEAR). AMBASSADOR WILL ALSO HOST INFORMAL DRINKS WITH BELGIAN AMBASSADOR IN LATE AFTERNOON, ASSUMING HE HAS RECOVERED FROM CURRENT ILLNESS. SCHEDULE FOR APRIL 29 SHOULD ALLOW TIME FOR BRIEF TOUR OF KINSHASA PRIOR TO TRAVELING ALONG ZAIRE RIVER TO INGA DAM IN CIS HELICOPTER.

10. WOULD WELCOME BERGSTEN/WALKER COMMENTS ON ABOVE IN TIME TO MAKE ANY ADJUSTMENTS THAT MAY BE DESIRED.  
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## Message Attributes

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